## **Introduced by Senator Maldonado**

April 6, 2006

Senate Constitutional Amendment No. 30—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending, repealing, and adding Section 9 to Article II thereof, by amending, repealing, and adding Sections 3, 8, 10, and 12 to Article IV thereof, by amending Sections 6 and 10.5 of, by adding Section 14 to, and by amending, repealing, and adding Sections 1, 2, 3, and 8 to, Article XIII B thereof, and by amending Sections 8, 8.5, and 20 of Article XVI thereof, relating to the state budget.

## LEGISLATIVE COUNSEL'S DIGEST

SCA 30, as introduced, Maldonado. Legislature: sessions: two-year budget.

The California Constitution requires the Legislature to convene in regular session at noon on the first Monday in December of each even-numbered year. Each session of the Legislature must adjourn sine die by operation of the Constitution at midnight on November 30 of the following even-numbered year. The California Constitution references the 2-year regular session in other provisions.

This measure would instead require the Legislature to convene in regular session at noon on the first Monday of January of each odd-numbered year, commencing in 2007. The measure would further require that each session of the Legislature adjourn sine die by operation of the Constitution at midnight on December 15 of that year. The measure would provide that no bill may be passed by either house on or after November 1 of the regular session unless the bill was vetoed by the Governor. This measure would make changes to other

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provisions of the Constitution to conform to and implement those provisions.

The California Constitution requires that a budget be submitted by the Governor, and that a Budget Bill be passed by the Legislature, for each fiscal year.

This measure would require, in each odd-numbered calendar year, commencing in 2007, that the Governor submit to the Legislature a budget for the 2-year period commencing July 1, and that the Budget Bill passed by the Legislature also encompass that 2-year period. This measure would make various conforming changes, including provision for the calculation of the state school funding obligation, the state appropriations limit, and the funding of the Budget Stabilization Account on a 2-year basis.

Vote: <sup>2</sup>/<sub>3</sub>. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

- 1 Resolved by the Senate, the Assembly concurring, That the
- 2 Legislature of the State of California at its 2005–06 Regular
- Session commencing on the sixth day of December 2004,
- two-thirds of the membership of each house concurring, hereby
- 5 proposes to the people of the State of California that the
- 6 Constitution of the State be amended as follows:

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- 7 First—That Section 9 of Article II is amended to read:
  - SEC. 9. (a) The referendum is the power of the electors to approve or reject statutes or parts of statutes except urgency statutes, statutes calling elections, and statutes providing for tax levies or appropriations for usual current expenses of the State.
  - (b) A referendum measure may be proposed by presenting to the Secretary of State, within 90 days after the enactment date of the statute, a petition certified to have been signed by electors equal in number to 5 percent of the votes for all candidates for Governor at the last gubernatorial election, asking that the statute or part of it be submitted to the electors. In the case of a statute enacted by a bill passed by the Legislature on or before the date the Legislature adjourns for a joint recess to reconvene in the
- 19 20 second calendar year of the biennium of the legislative session,
- 21 and in the possession of the Governor after that date, the petition
- 22 may not be presented on or after January 1 next following the
- 23 enactment date unless a copy of the petition is submitted to the

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Attorney General pursuant to subdivision (d) of Section 10 of Article II before January 1.

- (c) The Secretary of State shall then submit the measure at the next general election held at least 31 days after it qualifies or at a special statewide election held prior to that general election. The Governor may call a special statewide election for the measure.
- (d) This section does not apply to any regular session of the Legislature commencing on or after December 4, 2006. This section shall remain in effect until December 4, 2006, and as of that date is repealed. Section 9 of Article II, as added by the measure that amended this section by adding this subdivision, shall apply to regular sessions of the Legislature commencing on or after December 4, 2006.

Second—That Section 9 is added to Article II, to read:

- SEC. 9. (a) The referendum is the power of the electors to approve or reject statutes or parts of statutes except urgency statutes, statutes calling elections, and statutes providing for tax levies or appropriations for usual current expenses of the State.
- (b) A referendum measure may be proposed by presenting to the Secretary of State, within 90 days after the enactment date of the statute, a petition certified to have been signed by electors equal in number to 5 percent of the votes for all candidates for Governor at the last gubernatorial election, asking that the statute or part of it be submitted to the electors.
- (c) The Secretary of State shall then submit the measure at the next general election held at least 31 days after it qualifies or at a special statewide election held prior to that general election. The Governor may call a special statewide election for the measure.

Third—That Section 3 of Article IV is amended to read:

- SEC. 3. (a) The Legislature shall convene in regular session at noon on the first Monday in December of each even-numbered year and each house shall immediately organize. Each session of the Legislature shall adjourn sine die by operation of the Constitution at midnight on November 30 of the following even-numbered year.
- (b) On extraordinary occasions the Governor by proclamation may cause the Legislature to assemble in special session. When so assembled it has power to legislate only on subjects specified in the proclamation but may provide for expenses and other matters incidental to the session.

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(c) This section does not apply to any regular session of the Legislature commencing on or after December 4, 2006. This section shall remain in effect until December 4, 2006, and as of that date is repealed. Section 3 of Article IV, as added by the measure that amended this section by adding this subdivision, shall apply to regular sessions of the Legislature commencing on or after December 4, 2006.

Fourth—That Section 3 is added to Article IV, to read:

- SEC. 3. (a) The Legislature shall convene in regular session at noon on the first Monday in January of each odd-numbered year and each house shall immediately organize. Each regular session of the Legislature shall adjourn sine die by operation of the Constitution at midnight on December 15 of that year.
- (b) On extraordinary occasions the Governor by proclamation may cause the Legislature to assemble in special session. When so assembled it has power to legislate only on subjects specified in the proclamation but may provide for expenses and other matters incidental to the session.

Fifth—That Section 8 of Article IV is amended to read:

- SEC. 8. (a) At regular sessions no bill other than the budget bill may be heard or acted on by committee or either house until the 31st day after the bill is introduced unless the house dispenses with this requirement by rollcall vote entered in the journal, three fourths of the membership concurring.
- (b) The Legislature may make no law except by statute and may enact no statute except by bill. No bill may be passed unless it is read by title on 3 days in each house except that the house may dispense with this requirement by rollcall vote entered in the journal, two thirds of the membership concurring. No bill may be passed until the bill with amendments has been printed and distributed to the members. No bill may be passed unless, by rollcall vote entered in the journal, a majority of the membership of each house concurs.
- (c) (1) Except as provided in paragraphs (2) and (3) of this subdivision, a statute enacted at a regular session shall go into effect on January 1 next following a 90-day period from the date of enactment of the statute and a statute enacted at a special session shall go into effect on the 91st day after adjournment of the special session at which the bill was passed.

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(2) A statute, other than a statute establishing or changing boundaries of any legislative, congressional, or other election district, enacted by a bill passed by the Legislature on or before the date the Legislature adjourns for a joint recess to reconvene in the second calendar year of the biennium of the legislative session, and in the possession of the Governor after that date, shall go into effect on January 1 next following the enactment date of the statute unless, before January 1, a copy of a referendum petition affecting the statute is submitted to the Attorney General pursuant to subdivision (d) of Section 10 of Article II, in which event the statute shall go into effect on the 91st day after the enactment date unless the petition has been presented to the Secretary of State pursuant to subdivision (b) of Section 9 of Article II.

- (3) Statutes calling elections, statutes providing for tax levies or appropriations for the usual current expenses of the State, and urgency statutes shall go into effect immediately upon their enactment.
- (d) Urgency statutes are those necessary for immediate preservation of the public peace, health, or safety. A statement of facts constituting the necessity shall be set forth in one section of the bill. In each house the section and the bill shall be passed separately, each by rollcall vote entered in the journal, two thirds of the membership concurring. An urgency statute may not create or abolish any office or change the salary, term, or duties of any office, or grant any franchise or special privilege, or create any vested right or interest.
- (e) This section does not apply to any regular session of the Legislature commencing on or after December 4, 2006. This section shall remain in effect until December 4, 2006, and as of that date is repealed. Section 8 of Article IV, as added by the measure that amended this section by adding this subdivision, shall apply to regular sessions of the Legislature commencing on or after December 4, 2006.
  - Sixth—That Section 8 is added to Article IV thereof, to read:
- SEC. 8. (a) At regular sessions no bill other than the budget bill may be heard or acted on by committee or either house until the 31st day after the bill is introduced unless the house dispenses with this requirement by rollcall vote entered in the journal, three-fourths of the membership concurring.

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(b) The Legislature may make no law except by statute and may enact no statute except by bill. A bill may not be passed unless it is read by title on three days in each house except that the house may dispense with this requirement by rollcall vote entered in the journal, two-thirds of the membership concurring. A bill may not be passed until the bill with amendments has been printed and distributed to the members. A bill may not be passed unless, by rollcall vote entered in the journal, a majority of the membership of each house concurs.

- (c) (1) Except as provided in paragraph (2), a statute enacted at a regular session shall go into effect on January 1 next following a 90-day period from the date of enactment of the statute and a statute enacted at a special session shall go into effect on the 91st day after adjournment of the special session at which the bill was passed.
- (2) Statutes calling elections, statutes providing for tax levies or appropriations for the usual current expenses of the State, and urgency statutes shall go into effect immediately upon their enactment.
- (d) Urgency statutes are those necessary for immediate preservation of the public peace, health, or safety. A statement of facts constituting the necessity shall be set forth in one section of the bill. In each house the section and the bill shall be passed separately, each by rollcall vote entered in the journal, two-thirds of the membership concurring. An urgency statute may not create or abolish any office or change the salary, term, or duties of any office, or grant any franchise or special privilege, or create any vested right or interest.

Seventh—That Section 10 of Article IV thereof is amended to read:

- SEC. 10. (a) Each bill passed by the Legislature shall be presented to the Governor. It becomes a statute if it is signed by the Governor. The Governor may veto it by returning it with any objections to the house of origin, which shall enter the objections in the journal and proceed to reconsider it. If each house then passes the bill by rollcall vote entered in the journal, two-thirds of the membership concurring, it becomes a statute.
- (b) (1) Any bill, other than a bill which would establish or change boundaries of any legislative, congressional, or other election district, passed by the Legislature on or before the date

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the Legislature adjourns for a joint recess to reconvene in the second calendar year of the biennium of the legislative session, and in the possession of the Governor after that date, that is not returned within 30 days after that date becomes a statute.

- (2) Any bill passed by the Legislature before September 1 of the second calendar year of the biennium of the legislative session and in the possession of the Governor on or after September 1 that is not returned on or before September 30 of that year becomes a statute.
- (3) Any other bill presented to the Governor that is not returned within 12 days becomes a statute.
- (4) If the Legislature by adjournment of a special session prevents the return of a bill with the veto message, the bill becomes a statute unless the Governor vetoes the bill within 12 days after it is presented by depositing it and the veto message in the office of the Secretary of State.
- (5) If the 12th day of the period within which the Governor is required to perform an act pursuant to paragraph (3) or (4) of this subdivision is a Saturday, Sunday, or holiday, the period is extended to the next day that is not a Saturday, Sunday, or holiday.
- (c) Any bill introduced during the first year of the biennium of the legislative session that has not been passed by the house of origin by January 31 of the second calendar year of the biennium may no longer be acted on by the house. No bill may be passed by either house on or after September 1 of an even-numbered year except statutes calling elections, statutes providing for tax levies or appropriations for the usual current expenses of the State, and urgency statutes, and bills passed after being vetoed by the Governor.
- (d) The Legislature may not present any bill to the Governor after November 15 of the second calendar year of the biennium of the legislative session.
- (e) The Governor may reduce or eliminate one or more items of appropriation while approving other portions of a bill. The Governor shall append to the bill a statement of the items reduced or eliminated with the reasons for the action. The Governor shall transmit to the house originating the bill a copy of the statement and reasons. Items reduced or eliminated shall be

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separately reconsidered and may be passed over the Governor's veto in the same manner as bills.

- (f) (1) If, following the enactment of the budget bill for the 2004-05 fiscal year or any subsequent fiscal year, the Governor determines that, for that fiscal year, General Fund revenues will decline substantially below the estimate of General Fund revenues upon which the budget bill for that fiscal year, as enacted, was based, or General Fund expenditures will increase substantially above that estimate of General Fund revenues, or both, the Governor may issue a proclamation declaring a fiscal emergency and shall thereupon cause the Legislature to assemble in special session for this purpose. The proclamation shall identify the nature of the fiscal emergency and shall be submitted by the Governor to the Legislature, accompanied by proposed legislation to address the fiscal emergency.
- (2) If the Legislature fails to pass and send to the Governor a bill or bills to address the fiscal emergency by the 45th day following the issuance of the proclamation, the Legislature may not act on any other bill, nor may the Legislature adjourn for a joint recess, until that bill or those bills have been passed and sent to the Governor.
- (3) A bill addressing the fiscal emergency declared pursuant to this section shall contain a statement to that effect.
- (g) This section does not apply to any regular session of the Legislature commencing on or after December 4, 2006. This section shall remain in effect until December 4, 2006, and as of that date is repealed. Section 10 of Article IV, as added by the measure that amended this section by adding this subdivision, shall apply to regular sessions of the Legislature commencing on or after December 4, 2006.
- Eighth—That Section 10 is added to Article IV thereof, to read:
- SEC. 10. (a) Each bill passed by the Legislature shall be presented to the Governor. It becomes a statute if it is signed by the Governor. The Governor may veto it by returning it with any objections to the house of origin, which shall enter the objections in the journal and proceed to reconsider it. If each house then passes the bill by rollcall vote entered in the journal, two-thirds of the membership concurring, it becomes a statute.

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(b) (1) Any bill passed by the Legislature before November 1 of a regular session and in the possession of the Governor on or after November 1 that is not returned on or before November 30 of that year becomes a statute.

- (2) Any other bill presented to the Governor that is not returned within 12 days becomes a statute.
- (3) If the Legislature by adjournment of a special session prevents the return of a bill with the veto message, the bill becomes a statute unless the Governor vetoes the bill within 12 days after it is presented by depositing it and the veto message in the office of the Secretary of State.
- (4) If the 12th day of the period within which the Governor is required to perform an act pursuant to paragraph (2) or (3) of this subdivision is a Saturday, Sunday, or holiday, the period is extended to the next day that is not a Saturday, Sunday, or holiday.
- (c) A bill may not be passed by either house on or after November 1 of a regular session unless the bill has been vetoed by the Governor and each house passes the bill pursuant to subdivision (a).
- (d) The Governor may reduce or eliminate one or more items of appropriation while approving other portions of a bill. The Governor shall append to the bill a statement of the items reduced or eliminated with the reasons for the action. The Governor shall transmit to the house originating the bill a copy of the statement and reasons. Items reduced or eliminated shall be separately reconsidered and may be passed over the Governor's veto in the same manner as bills.
- (e) (1) If, following the enactment of the budget bill for the 2006-07 fiscal year, or for the 2007-09 fiscal period or any subsequent two-year fiscal period, the Governor determines that, for that fiscal year or two-year fiscal period, General Fund revenues will decline substantially below the estimate of General Fund revenues upon which the budget bill for that fiscal year or two-year fiscal period, as enacted, was based, or General Fund expenditures will increase substantially above that estimate of General Fund revenues, or both, the Governor may issue a proclamation declaring a fiscal emergency and shall thereupon cause the Legislature to assemble in special session for this purpose. The proclamation shall identify the nature of the fiscal

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emergency and shall be submitted by the Governor to the Legislature, accompanied by proposed legislation to address the fiscal emergency.

- (2) If the Legislature fails to pass and send to the Governor a bill or bills to address the fiscal emergency by the 45th day following the issuance of the proclamation, the Legislature may not act on any other bill until that bill or those bills have been passed and sent to the Governor.
- (3) A bill addressing the fiscal emergency declared pursuant to this section shall contain a statement to that effect.

Ninth—That Section 12 of Article IV is amended to read:

- SEC. 12. (a) Within the first 10 days of each calendar year, the Governor shall submit to the Legislature, with an explanatory message, a budget for the ensuing fiscal year containing itemized statements for recommended state expenditures and estimated state revenues. If recommended expenditures exceed estimated revenues, the Governor shall recommend the sources from which the additional revenues should be provided.
- (b) The Governor and the Governor-elect may require a state agency, officer, or employee to furnish whatever information is deemed necessary to prepare the budget.
- (c) (1) The budget shall be accompanied by a budget bill itemizing recommended expenditures.
- (2) The budget bill shall be introduced immediately in each house by the persons chairing the committees that consider the budget.
- (3) The Legislature shall pass the budget bill by midnight on June 15 of each year.
- (4) Until the budget bill has been enacted, the Legislature shall not send to the Governor for consideration any bill appropriating funds for expenditure during the fiscal year for which the budget bill is to be enacted, except emergency bills recommended by the Governor or appropriations for the salaries and expenses of the Legislature.
- (d) No bill except the budget bill may contain more than one item of appropriation, and that for one certain, expressed purpose. Appropriations from the General Fund of the State, except appropriations for the public schools, are void unless passed in each house by rollcall vote entered in the journal, two-thirds of the membership concurring

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(e) The Legislature may control the submission, approval, and enforcement of budgets and the filing of claims for all state agencies.

- (f) For the 2004-05 fiscal year, or any subsequent fiscal year, the Legislature may not send to the Governor for consideration, nor may the Governor sign into law, a budget bill that would appropriate from the General Fund, for that fiscal year, a total amount that, when combined with all appropriations from the General Fund for that fiscal year made as of the date of the budget bill's passage, and the amount of any General Fund moneys transferred to the Budget Stabilization Account for that fiscal year pursuant to Section 20 of Article XVI, exceeds General Fund revenues for that fiscal year estimated as of the date of the budget bill's passage. That estimate of General Fund revenues shall be set forth in the budget bill passed by the Legislature.
- (g) This section does not apply to the budget or budget bill for any fiscal period commencing on or after July 1, 2007. This section shall remain in effect until July 1, 2007, and as of that date is repealed. Section 12 of Article IV, as added by the measure that amended this section by adding this subdivision, shall apply to the budget and budget bill for fiscal periods commencing on or after July 1, 2007.

Tenth—That Section 12 is added to Article IV, to read:

- SEC. 12. (a) Within the first 10 days of each odd-numbered year, the Governor shall submit to the Legislature, with an explanatory message, a budget for the two-year fiscal period commencing on July 1 of that odd-numbered year, containing itemized statements for recommended state expenditures and estimated state revenues. If recommended expenditures exceed estimated revenues, the Governor shall recommend the sources from which the additional revenues should be provided.
- (b) The Governor and the Governor-elect may require a state agency, officer, or employee to furnish whatever information is deemed necessary to prepare the budget.
- (c) (1) The budget shall be accompanied by a budget bill itemizing recommended expenditures.
- (2) The budget bill shall be introduced immediately in each house by the persons chairing the committees that consider the budget.

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(3) The Legislature shall pass the budget bill by midnight on June 15 of each odd-numbered year.

- (4) Until the budget bill has been enacted, the Legislature shall not send to the Governor for consideration any bill appropriating funds for expenditure during the fiscal period for which the budget bill is to be enacted, except emergency bills recommended by the Governor or appropriations for the salaries and expenses of the Legislature.
- (d) No bill except the budget bill or a bill augmenting one or more appropriations made in the enacted budget bill, may contain more than one item of appropriation, and that for one certain, expressed purpose. Appropriations from the General Fund of the State, except appropriations for the public schools, are void unless passed in each house by rollcall vote entered in the journal, two-thirds of the membership concurring.
- (e) The Legislature may control the submission, approval, and enforcement of budgets and the filing of claims for all state agencies.
- (f) For the 2007–09 fiscal period or any subsequent two-year fiscal period, the Legislature may not send to the Governor for consideration, nor may the Governor sign into law, a budget bill that would appropriate from the General Fund, for that fiscal period, a total amount that, when combined with all appropriations from the General Fund for that fiscal period made as of the date of the budget bill's passage, and the amount of any General Fund moneys transferred to the Budget Stabilization Account for that fiscal period pursuant to Section 20 of Article XVI, exceeds General Fund revenues for that fiscal period estimated as of the date of the budget bill's passage. That estimate of General Fund revenues shall be set forth in the budget bill passed by the Legislature.
- Eleventh—That Section 1 of Article XIII B is amended to read:
- SEC. 1. (a) The total annual appropriations subject to limitation of the State and of each local government shall not exceed the appropriations limit of the entity of government for the prior year adjusted for the change in the cost of living and the change in population, except as otherwise provided in this article.
- (b) This section does not apply to any fiscal period or fiscal year commencing on or after July 1, 2007. This section shall

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remain in effect until July 1, 2007, and as of that date is repealed. Section 1 of Article XIIIB, as added by the measure that amended this section by adding this subdivision, shall apply to fiscal periods and fiscal years commencing on or after July 1, 2007.

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Twelfth—That Section 1 is added to Article XIII B, to read:

- SEC. 1. (a) The total appropriations subject to limitation of the State for each two-year fiscal period, as specified in Section 12 of Article IV, shall not exceed the appropriations limit of the State for the prior two-year fiscal period adjusted for the change in the cost of living and the change in population, except as otherwise provided in this article.
- (b) The total annual appropriations subject to limitation of each local government for each fiscal year shall not exceed the appropriations limit of the local government for the prior fiscal year adjusted for the change in the cost of living and the change in population, except as otherwise provided in this article.

Thirteenth—That Section 2 of Article XIII B is amended to read:

- SEC. 2. (a) (1) Fifty percent of all revenues received by the State in a fiscal year and in the fiscal year immediately following it in excess of the amount—which that may be appropriated by the State in compliance with this article during that fiscal year and the fiscal year immediately following it shall be transferred and allocated, from a fund established for that purpose, pursuant to Section 8.5 of Article XVI.
- (2) Fifty percent of all revenues received by the State in a fiscal year and in the fiscal year immediately following it in excess of the amount—which that may be appropriated by the State in compliance with this article during that fiscal year and the fiscal year immediately following it shall be returned by a revision of tax rates or fee schedules within the—next subsequent two-subsequent fiscal years.
- (b) All revenues received by an entity of government, other than the State, in a fiscal year and in the fiscal year immediately following it in excess of the amount—which that may be appropriated by the entity in compliance with this article during that fiscal year and the fiscal year immediately following it shall be returned by a revision of tax rates or fee schedules within the next subsequent two-subsequent fiscal years.

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(c) This section does not apply to any fiscal period or fiscal year commencing on or after July 1, 2007. This section shall remain in effect until July 1, 2007, and as of that date is repealed. Section 2 of Article XIIIB, as added by the measure that amended this section by adding this subdivision, shall apply to fiscal periods and fiscal years commencing on or after July 1, 2007.

Fourteenth—That Section 2 is added to Article XIII B, to read: SEC. 2. (a) (1) Fifty percent of all revenues received by the State in a two-year fiscal period in excess of the amount that may be appropriated by the State in compliance with this article during that period shall be transferred to and allocated from a fund established for that purpose, pursuant to Section 8.5 of Article XVI.

- (2) Fifty percent of all revenues received by the State in a two-year fiscal period in excess of the amount that may be appropriated by the State in compliance with this article during that period shall be returned by a revision of tax rates or fee schedules within the subsequent fiscal period.
- (b) All revenues received by an entity of government, other than the State, in a fiscal year and in the subsequent fiscal year in excess of the amount that may be appropriated by the entity in compliance with this article during that fiscal year and the fiscal year immediately following it shall be returned by a revision of tax rates or fee schedules within the next two subsequent fiscal years.

Fifteenth—That Section 3 of Article XIII B is amended to read:

- SEC. 3. The appropriations limit for any fiscal year pursuant to—Sec. Section 1 shall be adjusted as follows:
- (a) In the event that If the financial responsibility of providing services is transferred, in whole or in part, whether by annexation, incorporation, or otherwise, from one entity of government to another, then, for the year in which—such the transfer becomes effective, the appropriations limit of the transferee entity shall be increased by such reasonable amount as the—said affected entities shall mutually agree and the appropriations limit of the transferor entity shall be decreased by the same amount.

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(b) In the event that If the financial responsibility of providing services is transferred, in whole or in part, from an entity of government to a private entity, or the financial source for the provision of services is transferred, in whole or in part, from other revenues of an entity of government; to regulatory licenses, user charges, or user fees, then, for the year of such that transfer, the appropriations limit of such the affected entity of government shall be decreased accordingly.

- (c) (1) In the event—If an emergency is declared by the legislative body of an entity of government, the appropriations limit of the affected entity of government may be exceeded, provided that the appropriations limits in the following three years are reduced accordingly to prevent an aggregate increase in appropriations resulting from the emergency.
- (2) In the event-If an emergency is declared by the Governor, appropriations approved by a two-thirds vote of the legislative body of an affected entity of government to an emergency account for expenditures relating to that emergency-shall do not constitute appropriations subject to limitation. As used in this paragraph, "emergency" means the existence, as declared by the Governor, of conditions of disaster or of extreme peril to the safety of persons and property within the State, or parts thereof, caused by such conditions as attack or probable or imminent attack by an enemy of the United States, fire, flood, drought, storm, civil disorder, earthquake, or volcanic eruption.
- (d) This section does not apply to any fiscal period or fiscal year commencing on or after July 1, 2007. This section shall remain in effect until July 1, 2007, and as of that date is repealed. Section 3 of Article XIII B, as added by the measure that amended this section by adding this subdivision, shall apply to fiscal periods and fiscal years commencing on or after July 1, 2007.
  - Sixteenth—That Section 3 is added to Article XIII B, to read:
- SEC. 3. The appropriations limit for any two-year fiscal period, in the case of the State, or for any one fiscal year, in the case of local government, pursuant to Section 1 shall be adjusted as follows:
- (a) If the financial responsibility of providing services is transferred, in whole or in part, whether by annexation, incorporation, or otherwise, from one entity of government to

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another, then, for the fiscal period or fiscal year in which the transfer becomes effective, the appropriations limit of the transferee entity shall be increased by such reasonable amount as the affected entities shall mutually agree and the appropriations limit of the transferor entity shall be decreased by the same amount.

- (b) If the financial responsibility of providing services is transferred, in whole or in part, from an entity of government to a private entity, or the financial source for the provision of services is transferred, in whole or in part, from other revenues of an entity of government to regulatory licenses, user charges, or user fees, then, for the fiscal period or fiscal year of that transfer, the appropriations limit of the affected entity of government shall be decreased accordingly.
- (c) (1) If an emergency is declared by the legislative body of an entity of government, the appropriations limit of the affected entity of government may be exceeded, provided that the appropriations limits in the following two fiscal periods, in the case of the State, or the following three fiscal years, in the case of local government, are reduced accordingly to prevent an aggregate increase in appropriations resulting from the emergency.
- (2) If an emergency is declared by the Governor, appropriations approved by a two-thirds vote of the legislative body of an affected entity of government to an emergency account for expenditures relating to that emergency do not constitute appropriations subject to limitation. As used in this paragraph, "emergency" means the existence, as declared by the Governor, of conditions of disaster or of extreme peril to the safety of persons and property within the State, or parts thereof, caused by such conditions as attack or probable or imminent attack by an enemy of the United States, fire, flood, drought, storm, civil disorder, earthquake, or volcanic eruption.

Seventeenth—That Section 6 of Article XIII B thereof is amended to read:

SEC. 6. (a) Whenever the Legislature or any state agency mandates a new program or higher level of service on any local government, the State shall provide a subvention of funds to reimburse that local government for the costs of the program or increased level of service, except that the Legislature may, but

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1 need not, provide a subvention of funds for the following 2 mandates:

- (1) Legislative mandates requested by the local agency affected.
- (2) Legislation defining a new crime or changing an existing definition of a crime.
- (3) Legislative mandates enacted prior to January 1, 1975, or executive orders or regulations initially implementing legislation enacted prior to January 1, 1975.
- (b) (1) Except as provided in paragraph (2), for the 2005–06 and 2006–07 fiscal year, and for the 2007–09 fiscal period and every subsequent two-year fiscal-year period, for a mandate for which the costs of a local government claimant have been determined in a preceding fiscal year or fiscal period, as applicable, to be payable by the State pursuant to law, the Legislature shall either appropriate, in the—annual Budget Act budget act, the full payable amount that has not been previously paid, or suspend the operation of the mandate for the fiscal year or fiscal period for which the—annual Budget Act budget act is applicable in a manner prescribed by law.
- (2) Payable claims for costs incurred prior to the 2004–05 fiscal year that have not been paid prior to the 2005–06 fiscal year may be paid over a term of years, as prescribed by law.
- (3) Ad valorem property tax revenues shall not be used to reimburse a local government for the costs of a new program or higher level of service.
- (4) This subdivision applies to a mandate only as it affects a city, county, city and county, or special district.
- (5) This subdivision shall not apply to a requirement to provide or recognize any procedural or substantive protection, right, benefit, or employment status of any local government employee or retiree, or of any local government employee organization, that arises from, affects, or directly relates to future, current, or past local government employment and that constitutes a mandate subject to this section.
- (c) A mandated new program or higher level of service includes a transfer by the Legislature from the State to cities, counties, cities and counties, or special districts of complete or partial financial responsibility for a required program for which

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1 the State previously had complete or partial financial 2 responsibility.

Eighteenth—That Section 8 of Article XIII B is amended to read:

- SEC. 8. As used in this article and except as otherwise expressly provided herein:
- (a) "Appropriations subject to limitation" of the State means any authorization to expend during a fiscal year the proceeds of taxes levied by or for the State, exclusive of state subventions for the use and operation of local government—(other, other than subventions made pursuant to Section—6) 6, and further exclusive of refunds of taxes, benefit payments from retirement, unemployment insurance, and disability insurance funds.
- (b) "Appropriations subject to limitation" of an entity of local government means any authorization to expend during—a *one* fiscal year the proceeds of taxes levied by or for that entity and the proceeds of state subventions to that entity—(other, other than subventions made pursuant to Section—6) 6, exclusive of refunds of taxes.
- (c) "Proceeds of taxes"—shall include includes, but is not—be restricted to, all tax revenues and the proceeds to an entity of government, from (1) regulatory licenses, user charges, and user fees to the extent that those proceeds exceed the costs reasonably borne by that entity in providing the regulation, product, or service, and (2) the investment of tax revenues. With respect to any local government, "proceeds of taxes"—shall include includes subventions received from the State, other than subventions received pursuant to Section 6, and, with respect to the State, proceeds of taxes—shall exclude such excludes those subventions.
- (d) "Local government" means any city, county, city and county, school district, special district, authority, or other political subdivision of or within the State.
- (e) (1) "Change in the cost of living" for the State, a school district, or a community college district means the percentage change in California per capita personal income from the preceding year.
- (2) "Change in the cost of living" for an entity of local government, other than a school district or a community college district, shall be either (A) the percentage change in California per capita personal income from the preceding year, or (B) the

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percentage change in the local assessment roll from the preceding year for the jurisdiction due to the addition of local nonresidential new construction. Each entity of local government shall select its change in the cost of living pursuant to this paragraph annually by a recorded vote of the entity's governing body.

(f) "Change in population" of any entity of government, other than the State, a school district, or a community college district, shall be determined by a method prescribed by the Legislature.

"Change in population" of a school district or a community college district—shall—be means the percentage change in the average daily attendance of the school district or the number of full-time equivalent students of the community college district from the preceding fiscal year, as determined by a method prescribed by the Legislature.

"Change in population" of the State shall be determined by adding (1) the percentage change in the State's population multiplied by the percentage of the State's budget in the prior fiscal year that is expended for other than educational purposes for kindergarten and grades one to 12, inclusive, and the community colleges, and (2) the percentage change in the total statewide average daily attendance in kindergarten and grades one to 12, inclusive, and the *number of full-time equivalent students in the* community colleges, multiplied by the percentage of the State's budget in the prior fiscal year that is expended for educational purposes for kindergarten and grades one to 12, inclusive, and the community colleges.

Any determination of population pursuant to this subdivision, other than that measured by average daily attendance *or the number of full-time equivalent students*, shall be revised, as necessary, to reflect the periodic census conducted by the United States Department of Commerce, or successor department.

(g) "Debt service" means appropriations required to pay the cost of interest and redemption charges, including the funding of any reserve or sinking fund required in connection therewith, on indebtedness existing or legally authorized as of January 1, 1979, or on bonded indebtedness thereafter approved according to law by a vote of the electors of the issuing entity voting in an election for that purpose.

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(h) The "appropriations limit" of each entity of government for each fiscal year is that amount—which that total annual appropriations subject to limitation may not exceed under Sections 1 and 3. However, the "appropriations limit" of each entity of government for the 1978–79 fiscal year—1978–79 is the total of the appropriations subject to limitation of the entity for that fiscal year. For the 1978–79 fiscal year—1978–79, state subventions to local governments, exclusive of federal grants, are deemed to have been derived from the proceeds of state taxes.

- (i) Except as otherwise provided in Section 5, "appropriations subject to limitation" do not include local agency loan funds or indebtedness funds, *or* investment—(or, *or* authorizations to invest) *invest*, funds of the State; or of an entity of local government in accounts at banks or savings and loan associations or in liquid securities.
- (j) This section does not apply to any fiscal period or fiscal year commencing on or after July 1, 2007. This section shall remain in effect until July 1, 2007, and as of that date is repealed. Section 8 of Article XIII B, as added by the measure that amended this section by adding this subdivision, shall apply to fiscal periods and fiscal years commencing on or after July 1, 2007.

Nineteenth—That Section 8 is added to Article XIII B, to read: SEC. 8. As used in this article, and except as otherwise expressly provided herein:

- (a) "Appropriations subject to limitation" of the State means any authorization to expend during a two-year fiscal period the proceeds of taxes levied by or for the State, exclusive of state subventions for the use and operation of local government, other than subventions made pursuant to Section 6, and further exclusive of refunds of taxes, benefit payments from retirement, unemployment insurance, and disability insurance funds.
- (b) "Appropriations subject to limitation" of an entity of local government means any authorization to expend during any one fiscal year the proceeds of taxes levied by or for that entity and the proceeds of state subventions to that entity, other than subventions made pursuant to Section 6, exclusive of refunds of taxes.
- (c) "Proceeds of taxes" includes, but is not restricted to, all tax revenues and the proceeds to an entity of government from (1)

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regulatory licenses, user charges, and user fees to the extent that those proceeds exceed the costs reasonably borne by that entity in providing the regulation, product, or service and (2) the investment of tax revenues. With respect to any local government, "proceeds of taxes" includes subventions received from the State other than subventions received pursuant to Section 6, and, with respect to the State, proceeds of taxes shall exclude these subventions.

- (d) "Local government" means any city, county, city and county, school district, special district, authority, or other political subdivision of or within the State.
- (e) (1) "Change in the cost of living" for the State, a school district, or a community college district means the percentage change in California per capita personal income from the preceding two-year fiscal period, in the case of the State, or one fiscal year, in the case of a school district or community college district.
- (2) "Change in the cost of living" for an entity of local government, other than a school district or a community college district, shall be either (A) the percentage change in California per capita personal income from the preceding year or (B) the percentage change in the local assessment roll from the preceding year for the jurisdiction due to the addition of local nonresidential new construction. Each entity of local government shall select its change in the cost of living pursuant to this paragraph annually by a recorded vote of the entity's governing body.
- (f) "Change in population" of any entity of government, other than the State, a school district, or a community college district, shall be determined by a method prescribed by the Legislature.

"Change in population" of a school district or a community college district means the percentage change in the average daily attendance of the school district or the number of full-time equivalent students of the community college district from the preceding fiscal year, as determined by a method prescribed by the Legislature.

"Change in population" of the State shall be determined by adding (1) the percentage change in the State's population multiplied by the percentage of the State's budget in the prior two-year fiscal period expended for other than educational

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purposes for kindergarten and grades one to 12, inclusive, and the community colleges, and (2) the percentage change in the total statewide average daily attendance in kindergarten and grades one to 12, inclusive, and the number of full-time equivalent students in the community colleges, multiplied by the percentage of the State's budget in the prior two-year fiscal period expended for educational purposes for kindergarten and grades one to 12, inclusive, and the community colleges.

Any determination of population pursuant to this subdivision, other than that measured by average daily attendance or the number of full-time equivalent students, shall be revised, as necessary, to reflect the periodic census conducted by the United States Department of Commerce or successor department.

- (g) "Debt service" means appropriations required to pay the cost of interest and redemption charges, including the funding of any reserve or sinking fund required in connection therewith, on indebtedness existing or legally authorized as of January 1, 1979, or on bonded indebtedness thereafter approved according to law by a vote of the electors of the issuing entity voting in an election for that purpose.
- (h) The "appropriations limit" of each entity of government for each respective fiscal period or fiscal year, as appropriate, is that amount that the total appropriations subject to limitation may not exceed under Sections 1 and 3. However, the "appropriations limit" of each entity of government for the 1978–79 fiscal year is the total of the appropriations subject to limitation of the entity for that fiscal year. For the 1978–79 fiscal year, state subventions to local governments, exclusive of federal grants, are deemed to have been derived from the proceeds of state taxes.
- (i) Except as otherwise provided in Section 5, "appropriations subject to limitation" do not include local agency loan funds or indebtedness funds, or investment, or authorizations to invest, funds of the State or of an entity of local government in accounts at banks or savings and loan associations or in liquid securities.

Twentieth—That Section 10.5 of Article XIII B is amended to read:

SEC. 10.5. (a) For fiscal years beginning on or after July 1, 1990, the appropriations limit of each entity of government shall be the appropriations limit for the 1986–87 fiscal year, adjusted for the changes made from that fiscal year pursuant to this article,

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as amended by the measure adding this section, adjusted for the changes required by Section 3.

(b) In the case of the State, beginning with the two-year fiscal period commencing on July 1, 2007, the appropriations limit shall be the aggregate of the appropriations limits for the 2005–06 and 2006–07 fiscal years, adjusted for the changes made pursuant to this article and adjusted for the changes required by Section 3.

Twenty-First—That Section 14 is added to Article XIII B thereof, to read:

SEC. 14. State subventions provided during a fiscal period commencing on or after July 1, 2007, to an entity of local government shall be applied to an appropriate fiscal year, as specified by statute, for purposes of determining appropriations subject to limitation for that entity.

Twenty-Second—That Section 8 of Article XVI is amended to read:

- SEC. 8. (a) From all state revenues there shall first be set apart the moneys to be applied by the State for support of the public school system and public institutions of higher education.
- (b) Commencing with the 1990–91 fiscal year, the moneys to be applied by the State for the support of school districts and community college districts shall be not less than the greater of the following amounts:
- (1) The amount—which that, as a percentage of General Fund revenues—which that may be appropriated pursuant to Article XIII B, equals the percentage of General Fund revenues appropriated for school districts and community college districts, respectively, in the 1986–87 fiscal year—1986–87.
- (2) The amount required to ensure that the total allocations to school districts and community college districts from General Fund proceeds of taxes appropriated pursuant to Article XIII B and allocated local proceeds of taxes shall not be less than the total amount from these sources in the prior fiscal year, excluding any revenues allocated pursuant to subdivision (a) of Section 8.5, adjusted for changes in enrollment and adjusted for the change in the cost of living pursuant to paragraph (1) of subdivision (e) of Section 8 of Article XIII B. This paragraph shall be operative only in a fiscal year in which the percentage growth in California per capita personal income is less than or equal to the percentage

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growth in per capita General Fund revenues plus—one half one-half of-one 1 percent.

- (3) (A) The amount required to ensure that the total allocations to school districts and community college districts from General Fund proceeds of taxes appropriated pursuant to Article XIII B and allocated local proceeds of taxes shall equal the total amount from these sources in the prior fiscal year, excluding any revenues allocated pursuant to subdivision (a) of Section 8.5, adjusted for changes in enrollment and adjusted for the change in per capita General Fund revenues.
- (B) In addition, an amount equal to one-half of-one *I* percent times the prior year total allocations to school districts and community colleges from General Fund proceeds of taxes appropriated pursuant to Article XIII B and allocated local proceeds of taxes, excluding any revenues allocated pursuant to subdivision (a) of Section 8.5, adjusted for changes in enrollment.
- (C) This paragraph—(3) shall be operative only in a fiscal year in which the percentage growth in California per capita personal income in a fiscal year is greater than the percentage growth in per capita General Fund revenues plus—one half one-half of-one 1 percent.
- (c) In any fiscal year, if the amount computed pursuant to paragraph (1) of subdivision (b) exceeds the amount computed pursuant to paragraph (2) of subdivision (b) by a difference that exceeds one and one-half  $I^{-1}/_2$  percent of General Fund revenues, the amount in excess of one and one-half  $I^{-1}/_2$  percent of General Fund revenues shall not be considered allocations to school districts and community-colleges college districts for purposes of computing the amount of state aid pursuant to paragraph (2) or 3(3) of subdivision (b) in the subsequent fiscal year.
- (d) In any fiscal year in which school districts and community college districts are allocated funding pursuant to paragraph (3) of subdivision (b) or pursuant to subdivision (h) (g), they shall be entitled to a maintenance factor, equal to the difference between (1) the amount of General Fund moneys—which that would have been appropriated pursuant to paragraph (2) of subdivision (b) if that paragraph had been operative or the amount of General Fund moneys—which that would have been appropriated pursuant to subdivision (b) had subdivision (b) not been suspended, and (2)

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the amount of General Fund moneys actually appropriated to school districts and community college districts in that fiscal year.

- (e) The maintenance factor for school districts and community college districts determined pursuant to subdivision (d) shall be adjusted annually for changes in enrollment, and adjusted for the change in the cost of living pursuant to paragraph (1) of subdivision (e) of Section 8 of Article XIII B, until it has been allocated in full. The maintenance factor shall be allocated in a manner determined by the Legislature in each fiscal year in which the percentage growth in per capita General Fund revenues exceeds the percentage growth in California per capita personal income. The maintenance factor shall be reduced each *fiscal* year by the amount allocated by the Legislature in that fiscal year. The minimum maintenance factor amount to be allocated in a fiscal year shall be equal to the product of General Fund revenues from proceeds of taxes and one-half of the difference between the percentage growth in per capita General Fund revenues from proceeds of taxes and in California per capita personal income, not to exceed the total dollar amount of the maintenance factor.
- (f) For purposes of this section, "changes in enrollment" shall be measured by the percentage change in average daily attendance. However, in any fiscal year, there shall be no adjustment for decreases in enrollment between the prior fiscal year and the current fiscal year unless there have been decreases in enrollment between the second prior fiscal year and the prior fiscal year and between the third prior fiscal year and the second prior fiscal year.

<del>(h)</del>

- (g) Subparagraph (B) of paragraph (3) of subdivision (b) may be suspended for one year only when made part of or included within any bill enacted pursuant to Section 12 of Article IV. All other provisions of subdivision (b) may be suspended for one *fiscal* year by the enactment of an urgency statute pursuant to Section 8 of Article IV, provided that the urgency statute may not be made part of or included within any bill enacted pursuant to Section 12 of Article IV.
- (h) For the fiscal period commencing July 1, 2007, and for each subsequent fiscal period, "fiscal year," as used in this section, is deemed to refer to a two-year fiscal period, as

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described in subdivision (a) of Section 12 of Article IV, except that, for purposes of the fiscal period commencing July 1, 2007, "prior fiscal year," as used in paragraph (2), subparagraphs (A) and (B) of paragraph (3) of subdivision (b), and subdivision (f), is deemed to refer to, collectively, the 2005–06 and 2006–07 fiscal years.

Twenty-Third—That Section 8.5 of Article XVI is amended to read:

- SEC. 8.5. (a) In addition to the amount required to be applied for the support of school districts and community college districts pursuant to Section 8, the Controller shall-during each fiscal year the Controller shall transfer and allocate all revenues available pursuant to paragraph—1 (1) of subdivision (a) of Section 2 of Article XIII B to that portion of the State School Fund restricted for elementary and high school purposes, and to that portion of the State School Fund restricted for community college purposes, respectively, in proportion to the enrollment in school districts and community college districts respectively.
- (1) With respect to funds allocated to that portion of the State School Fund restricted for elementary and high school purposes, no transfer or allocation of funds pursuant to this section shall be required at any time that the Director of Finance and the Superintendent of Public Instruction mutually determine that current annual expenditures per student equal or exceed the average annual expenditure per student of the 10 states with the highest annual expenditures per student for elementary and high schools, and that average class size equals or is less than the average class size of the 10 states with the lowest class size for elementary and high schools.
- (2) With respect to funds allocated to that portion of the State School Fund restricted for community college purposes, no transfer or allocation of funds pursuant to this section shall be required at any time that the Director of Finance and the Chancellor of the California Community Colleges mutually determine that current annual expenditures per student for community colleges in this State equal or exceed the average annual expenditure per student of the 10 states with the highest annual expenditures per student for community colleges.

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(b) Notwithstanding—the provisions of Article XIII B, funds allocated pursuant to this section—shall do not constitute appropriations subject to limitation.

- (c) From any funds transferred to the State School Fund pursuant to subdivision (a), the Controller shall, each *fiscal* year, allocate to each school district and community college district an equal amount per enrollment in school districts from the amount in that portion of the State School Fund restricted for elementary and high school purposes and an equal amount per enrollment in community college districts from that portion of the State School Fund restricted for community college purposes.
- (d) All revenues allocated pursuant to subdivision (a) shall be expended solely for the purposes of instructional improvement and accountability as required by law.
- (e) Any school district maintaining an elementary or secondary school shall develop and cause to be prepared an annual audit accounting for such funds revenue received pursuant to this section, and shall adopt a School Accountability Report Card for each school.
- (f) For the fiscal period commencing July 1, 2007, and for each subsequent fiscal period, "fiscal year," as used in this section, is deemed to refer to a two-year fiscal period as described in subdivision (a) of Section 12 of Article IV.

Twenty-Fourth—That Section 20 of Article XVI thereof is amended to read:

- SEC. 20. (a) The Budget Stabilization Account is hereby created in the General Fund.
- (b) In each fiscal year *or fiscal period* as specified in paragraphs (1) to (3), inclusive, the Controller shall transfer from the General Fund to the Budget Stabilization Account the following amounts:
- (1) No later than September 30, 2006, a sum equal to 1 percent of the estimated amount of General Fund revenues for the 2006–07 fiscal year.
- (2) No later than September 30, 2007, a sum equal to—2 2.5 percent of the estimated amount of General Fund revenues for the 2007–08 2007–09 fiscal-year period.
- 38 (3) No later than September 30, 2008 2009, and annually by September 30 of each odd-numbered year thereafter, a sum equal

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to 3 percent of the estimated amount of General Fund revenues for the current fiscal-year period.

- (c) The transfer of moneys shall not be required by subdivision (b) in any fiscal—year period to the extent that the resulting balance in the account would exceed 5 percent of the General Fund revenues estimate set forth, pursuant to subdivision (f) of Section 12 of Article IV, in the budget bill for that fiscal—year period, as enacted, or—eight sixteen billion dollars (\$8,000,000,000) (\$16,000,000,000), whichever is greater. The Legislature may, by statute, direct the Controller, for one or more fiscal—years periods, to transfer into the account amounts in excess of the levels prescribed by this subdivision.
- (d) Subject to any restriction imposed by this section, funds transferred to the Budget Stabilization Account shall be deemed to be General Fund revenues for all purposes of this Constitution.
- (e) The transfer of moneys from the General Fund to the Budget Stabilization Account may be suspended or reduced for a fiscal year *or fiscal period*, *as applicable*, as specified by an executive order issued by the Governor no later than June 1 of the *immediately* preceding fiscal year *or fiscal period*.
- (f) (1) Of the moneys transferred to the account in each fiscal year or fiscal period, 50 percent, up to the aggregate amount of five billion dollars (\$5,000,000,000) for all fiscal years or fiscal periods, shall be deposited in the Deficit Recovery Bond Retirement Sinking Fund Subaccount, which is hereby created in the account for the purpose of retiring deficit recovery bonds authorized and issued as described in Section 1.3, in addition to any other payments provided for by law for the purpose of retiring those bonds. The moneys in the sinking fund subaccount are continuously appropriated to the Treasurer to be expended for that purpose in the amounts, at the times, and in the manner deemed appropriate by the Treasurer. Any funds remaining in the sinking fund subaccount after all of the deficit recovery bonds are retired shall be transferred to the account, and may be transferred to the General Fund pursuant to paragraph (2).
- (2) All other funds transferred to the account in a fiscal year *or fiscal period* shall not be deposited in the sinking fund

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- 1 subaccount and may, by statute, be transferred to the General
- 2 Fund.